

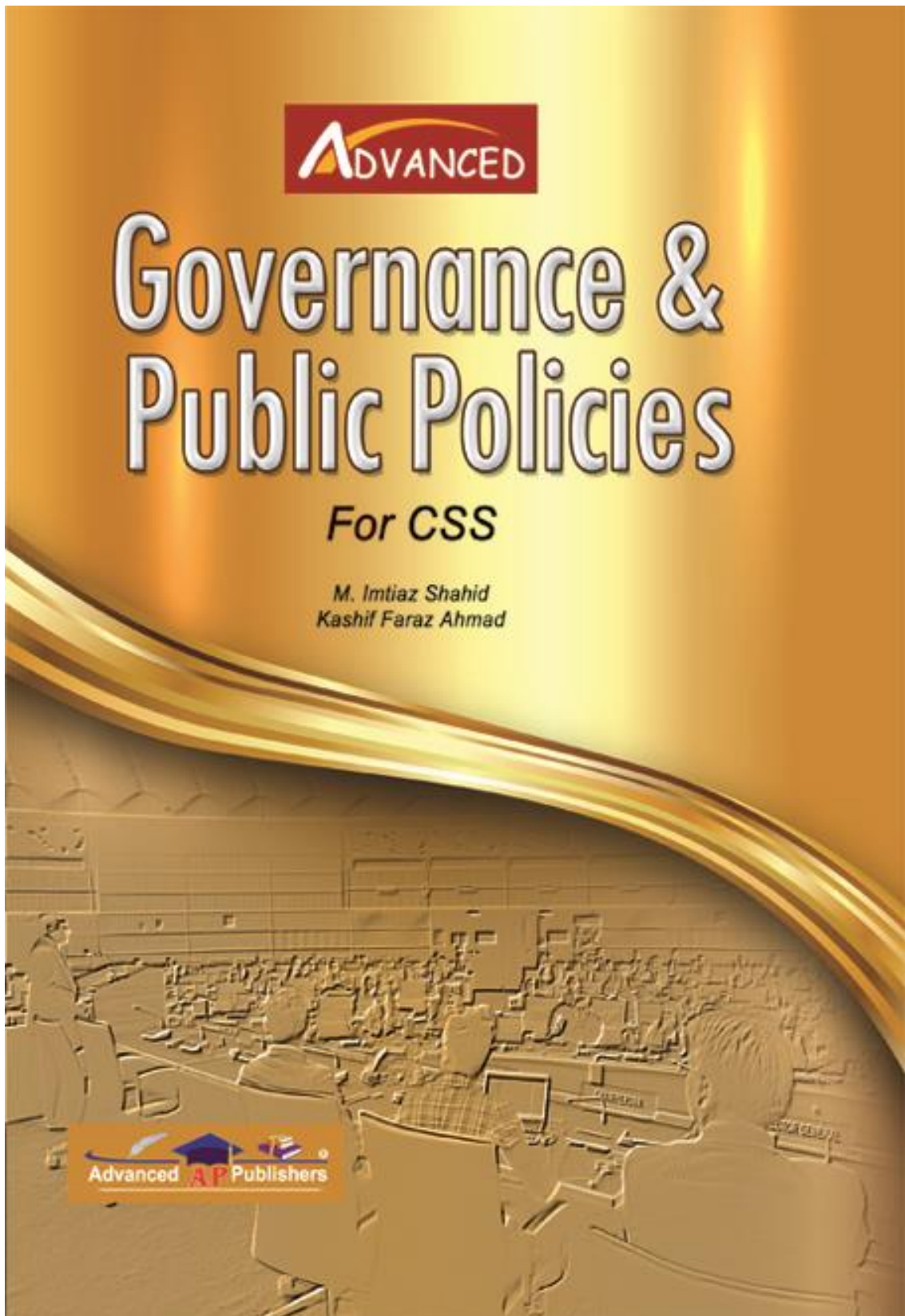
ADVANCED

# Governance & Public Policies

*For CSS*

*M. Imtiaz Shahid  
Kashif Faraz Ahmad*

Advanced AP Publishers



# Advanced Governance & Public Policies

**M Imtiaz Shahid**

**Kashif Faraz**

**According to New Syllabus of CSS**

## **Advanced Publishers**

**17, 2nd Floor. Muslim Centre. Chatter Jee Road.**

**Urdu Bazaar. Lahore.**

**(Ph. 042 37360555, 35056955)**

**mailto: [advancedpublisherspks@gmail.com](mailto:advancedpublisherspks@gmail.com)**

Advanced Governance & Public Policies

Muhammad Imtiaz Shahid  
Kashif Faraz

© Advanced Publishers, Lahore  
17, 2nd Floor. Muslim Centre. Chatter Jee Road.  
Urdu Bazaar. Lahore.  
(Ph. 0322-8414414)  
mailto: advancedpublisherspk@gmail.com  
ISBN 978-969-588-382-6

**Rs. 650.00**

*All rights reserved under the Copyright Act. No part of this book may be reproduced in any form or by any means, electronic or mechanical, including photocopying, without permission in writing from the authors. All previous editions of this book are stood cancelled. All inquiries should be addressed to the authors and the publishers.*

# C O N T E N T S

<b>Ch. 1 BASIC CONCEPTS OF GOVERNANCE</b>	<b>1</b>
A Conceptual History of Governance	1
Neoliberalism, Social Science	2
Resistance and Civil Society	3
The New Governance, The New Public Management	4
NETWORKS, PARTNERSHIPS AND INCLUSION	5
Governance beyond the State	6
Regional Governance, International Governance, DEFINITION OF GOOD GOVERNANCE	7
Characteristics of Good Governance	8
NONMAJORITARIAN INSTITUTIONS, DEMOCRATIC VISIONS	11
GOVERNANCE FAILURE	12
Conclusion	13
<b>Ch. 2 GOVERNANCE THEORIES</b>	<b>14</b>
COMMUNITARIANISM	15
Decentered Theory	16
Libertarian Socialism, How is libertarian socialism different from “Soviet-style” Communism or other forms of socialism?	17
Direct Democracy vs. State Rule	18
Multi-tendency Organization, Libertarian Socialist Economy	19
Libertarian Socialism Protects Non-human Animals and the Environment	20
Liberty and Socialism, The Libertarian Socialist Alliance and its Aims, How does the ILSA expect libertarian socialism to supplant capitalism?, Many supporters of the ILSA call themselves anarchists. What is meant by anarchism?	21
The New Institutionalism	22
Marxism	25
Neoliberalism	27
Rational Choice Theory	28
Regulation Theory, Regulation Theory (Marxism)	31
State Theory	32
Systems Theory	33
Interpretive Theories	34
Rethinking the State	36
Conclusion, Interpreting Governance	37
<b>Ch. 3 GOVERNANCE INDICATORS</b>	<b>38</b>
Supply of Indicators	38
Demand for Indicators, Donors, International Investors, Development analysts and academics, Governments, Problems and Efforts to Overcome Them	39
WORLD BANK, Changes in Development Policy	40
Recent Reforms, INTERNATIONAL MONETARY FUND	41
UNITED NATIONS EDUCATIONAL, SCIENTIFIC AND CULTURAL ORGANIZATION, UNESCO Traces Its Origins to the Conference of Allied Ministers of Education, Asian Development Bank	42

Global Governance, United Nations	43
THE WORLD BANK & WORLDWIDE GOVERNANCE INDICATORS, Control of Corruption (CC), Political Stability and Absence of Violence/Terrorism (PV), Government Effectiveness (GE), Regulatory, Quality (RQ) Rule of Law (RL), Voice and Accountability (VA), Fields, Agricultural Sciences	44-55
RULE OF LAW	56
Institutional Arrangements and Legal Culture	57
Challenges to the Rule of Law, Negative and Positive Forms of the Ideal	58
CORRUPTION	59
Types of Corruption, The Globalization of Corruption	60
Global Anticorruption Policies, The Costs of Corruption	61
GOVERNANCE IN PAKISTAN- HISTORICAL PERSPECTIVE, Governance in Pakistan- Current Scenario	62
POLITICAL EARTH QUAKE AND ISSUES OF GOVERNANCE IN PAKISTAN	63
POSSIBLE SOLUTIONS – THE WAY FORWARD	65
<b>Ch. 4 PUBLIC POLICY AND PLANNING INSTITUTIONS &amp; THEIR ROLE IN PLANNING</b>	<b>68</b>
<hr/>	
A More Strategic Role for the Planning Commission, Devolution Challenges & Frequently Reported Weaknesses for Devolution	70
Planning Commission	73
Roll-On Plan, Provincial Planning & Development Departments, Conceptual Definitions, Annual Plan, Federal Ministries/Divisions	74
Public Sector Development Programme (PSDP), Perspective Plan, Five Year Plan	75
Transformation of Plan into Viable Projects/Programmes, Definition of Project and its Contribution toward Achievement of Overall Plan Goals/Objectives	77
PC-I Proforma (Document for Execution), PC-I, II, III, IV & V Proformae	78
Umbrella PC-I, Economic Planning in Pakistan, History of Economic Planning in Pakistan	79
Planning Machinery in Pakistan, National Economic Council (NEC), Executive Committee of NEC (ECNEC), Annual Plan Coordination Committee (APCC), Central Development Working Party (CDWP)	83
A Critical Appraisal of Planning Machinery in Pakistan, An Operational Approach to Plan/Project Appraisal	84
Plan Preparation and Implementation Cycle	85
ROLE OF INTERNATIONAL DONORS IN POLICY FORMULATION, Memorandum of Economic and Financial Policies 2013	86
Memorandum of Economic and Financial Policies 2014	93
Memorandum of Economic and Financial Policies 2015	102
<b>Ch. 5 ACCOUNTABILITY</b>	<b>112</b>
<hr/>	
Types, Political Accountability	102
Legal Accountability, Bureaucratic Accountability, Professional Accountability	113
Administrative Accountability, Individuals within organizations, Public/private overlap, Ethical	114
Transparency and accountability, Constituency relations, Contemporary Studies	115
Accountability in education, Media and accountability, Accountability standards	116
Proposed symbolism, Making Sense of Accountability, Historical Background	117
Alternatives to conceptual 'stretching'	119
Layers of conceptual complexity, The Fundamental Notion of Accountability, Accountability, authority, and democracy; The core concept	120
Accountability and responsiveness	121
NATIONAL STRATEGIES AGAINST CORRUPTION AND REMEDIAL MEASURES	126
	129

Ethical Dimensions and Political Expediency; Prevention of Corruption Acts: 1947, 1950 and 1958; National Accountability Bureau Ordinance, 1999; Provincial legislation against corruption; Khyber Pakhtunkhwa anti-corruption legislations; The Strategy of Fighting Corruption in Pakistan; Anti-corruption efforts	130
Tackling White-Collar Crimes	131
Writing-off of Loans; Anti-Corruption Courts; Vigilance and Monitoring Teams; Downsizing the Government Departments; Online Dealing; Exploring Chinese Model	132
<b>Ch. 6 Bureaucracy</b>	<b>134</b>
<hr/>	
Etymology and usage	134
History; Ancient bureaucracy; Modern bureaucracy	135
Theories of bureaucracy	136
BUREAUCRATIC STABILITY AND TRANSITION	137
Max Weber	138
THE WEBERIAN APPROACH TO BUREAUCRACY	139
Karl Marx	140
Dictatorship of the proletariat	141
John Stuart Mill, Mill's liberalism	142
Mill's educative democracy, Mill on bureaucracy	144
The political constitutionalism of Westminster	146
Woodrow Wilson	148
Politics-administration dichotomy, Perceived Advantages, Criticism	149
Ludwig von Mises, Robert K. Merton, THE ROLE OF BUREAUCRACY IN PAKISTAN	150
THE DEVELOPMENT OF THE BUREAUCRACY, Colonial Heritage, Civil-Military	
Bureaucratic Nexus (1947-1973)	153
Bhutto's Administrative Reforms	154
The Civil Service under Zia-ul-Haq	155
The Bureaucracy under Civilian Rule	156
<b>Ch. 7 PUBLIC POLICY FORMULATION AND IMPLEMENTATION</b>	<b>158</b>
<hr/>	
What is a Policy?, Features of policy	158
Sources of Policy Formulation, Process of Policy Formulation and Implementation	159
Policy Implementation, Policy Monitoring and Evaluation, Bureaucratic Policy Making in Pakistan	160
Structure and Origin of Pakistani Bureaucracy	162
Regime Impacts, Post-Independence Period	163
The 1971 Tragedy, Bhutto's Democracy, Zia's Martial Law	164
Democratization, Musharraf's Regime	165
Democracy Returns, The Policy Crises	166
POLICY ANALYSIS	168
Secrecy vs Openness, The Strength of Openness	173
Secrecy as an Instrument of Corruption	174
The Weapon of Openness and the Future, Policy evaluation	175
Failure of Government, Overview	176
<b>Ch. 8 MULTI-LEVEL GOVERNANCE</b>	<b>178</b>
<hr/>	
Origins and significance of the concept of multi-level governance, Parliament of Pakistan	178
National Assembly of Pakistan, History, Powers	179
Senate of Pakistan, History	182
President and Parliament, Relations between the Houses, Cabinet	183
Legislature History, PARLIAMENTARY HISTORY	184
Senate Legislation	190
Constitutional Amendment	191

JUDICIARY	197
Supreme Court of Pakistan, Constitutional Authority	198
Federal Shariat Court of Pakistan, High Courts of Pakistan	200
Subordinate Judiciary, Special Tribunals and Boards	201
President of Pakistan	202
Prime Minister of Pakistan	205
The Governors	207
Chief Minister of the Province	209
The Provincial Governments	210
LOCAL GOVERNMENT, The New Local Government System	216
<b>Ch. 9 FEDERALISM, DEVOLUTION AND DECENTRALIZATION</b>	<b>222</b>
<hr/>	
The Concept of Federalism	222
The Rationale of Federalism in Pakistan, Pakistan's Early Constitutional Bewilderment	223
The Federalism of 1973 Constitution, Pakistani Federalism after 18th Amendment	225
Principle of subsidiarity in Public Service Delivery	227
Local government in Pakistan until 2001, 1958 – 1969: the Basic Democracy	
System of General Ayub Khan	228
1969 – 1979, 1979 – 1988: the local government system of General Zia-ul-Haq	229
Case Study of Pakistan, British Legacy	230
Constitutional Development and Issue of Federalism	231
Federalism under 1956 Constitution, Federalism under 1962 Constitution	232
Federalism under 1973 Constitution, Constitutional Amendments and the Federalism	
in 1973 Constitution, The Eighth Amendment	233
Thirteenth Amendment, Revival of 8th Amendment- LFO 2002,	
Seventeenth Amendment, Eighteenth Amendment	234
Federalism after 18th Amendment: Nature and Issue	235
DECENTRALIZATION MODEL OF KERALA	237
<b>Ch. 10 ROLE OF CITIZENS IN GOVERNANCE</b>	<b>248</b>
<hr/>	
Citizens as partners	248
Citizen-Centric Government, Citizenship, Rights	250
Active Citizenship, Gender and Citizenship	252
PARTICIPATORY DEMOCRACY	256
Participatory Democracy: Practices	257
<b>Ch. 11 GOOD GOVERNANCE IN ISLAM</b>	<b>260</b>
<hr/>	
Qur'anic Guidance on Good Governance, An Overview	261
Human Beings are God's Vicegerents on Earth	262
Fulfillment of Amānah is the Responsibility of the Whole of Mankind	266
Amānah Must be Fulfilled with 'Adālah (Justice)	267
Shūra: A Cornerstone of the Islamic System of Good Governance, Amānah and 'Adālah	
Demand Accountability and Transparency	268
Islamic Humanism in the Understanding of Divine Guidance on Good Governance	269
Role of Leadership in Good Governance, Principles of Good Governance in Islam, The	
Relevance of the Subject to Modern World	270
The Concept of Accountability in Islam, Appointment of State Officials Equality	
and Justice, Islam as a Welfare State	271
Five Central Principles of Good Governance in Islam, The Purpose of Governance in	
Islam, Some Concluding Remarks	272